

## Message Text

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ACTION ARA-20

INFO OCT-01 ISO-00 EB-11 COME-00 CIAE-00 DODE-00 INR-10

NSAE-00 PA-04 RSC-01 USIA-15 PRS-01 SPC-03 AID-20

SS-20 NSC-10 OPIC-12 TRSE-00 SNM-02 DEAE-00 XMB-07

FRB-02 CIEP-02 SCI-06 EPA-04 CEQ-02 PC-15 DRC-01 /169 W

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R 071317Z NOV 73

FM AMEMBASSY SANTO DOMINGO

TO SECSTATE WASHDC 9202

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E.O. 11652: N/A

TAGS: PFOR, DR

SUBJECT: AMBASSADOR'S SPEECH TO AMERICAN CHAMBER OF COMMERCE

REFERENCE: SANTO DOMINGO 4545

THERE FOLLOWS THE SUGGESTED TEXT OF AMBASSADOR'S NOVEMBER 20  
SPEECH BEFORE THE LOCAL AMERICAN CHAMBER OF COMMERCE.

1. IT IS A GREAT PLEASURE FOR ME TO ADDRESS THIS GATHERING OF THE  
AMERICAN CHAMBER OF COMMERCE TODAY. FOR MANY YEARS IN THE FOREIGN  
SERVICE I HAVE WATCHED AMBASSADORS MAKING LUNCHEON SPEECHES, AND  
I PROMISED MYSELF THAT WHEN IT CAME MY TURN I WOULD FOLLOW ONE  
RULE: KEEP IT SHORT. MY DECISION TO MAKE A SHORT SPEECH IS  
ALSO INFLUENCED BY MY DESIRE TO BE INVITED BACK AGAIN SOMEDAY.

2. WHAT I WOULD LIKE TO HIGHLIGHT TODAY IN MY TALK ARE SOME ASPECTS  
OF THE PROFOUND CHANGES NOW UNDERWAY IN THE WORLD, ESPECIALLY  
THOSE IN THE ECONOMIC REALM. THESE CHANGES ARE SO EXTENSIVE AND  
SO IMPORTANT THAT TAKEN AS A WHOLE, I THINK THEY CONSTITUTE ONE OF  
THE MOST SIGNIFICANT TRENDS OF THE POST WORLD WAR II ERA. THESE  
CHANGES HAVE BECOME GREATLY ENHANCED IN IMPORTANCE BECAUSE  
ALTHOUGH THE HISTORIES OF NATIONS HAVE, IN THE PAST, BEEN

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DOMINATED BY THEIR EXPLOITS IN WAR, WE NOW SEEM TO BE MOVING

INTO AN ERA WHEN MILITARY POWER WILL NO LONGER PLAY SUCH AN IMPORTANT ROLE. IT SEEMS CLEAR THAT ONE NOTABLE ASPECT OF THIS CONTEMPORARY PERIOD IS THE MOVEMENT TOWARD THE RESOLUTION OF CONFLICTS BY PEACEFUL MEANS. NO ONE EXPECTS ALL MILITARY CONFLICTS TO DISAPPEAR, OF COURSE, AND THE POTENTIAL FOR VIOLENT SOLUTIONS WILL EXIST AS LONG AS MEN AND NATIONS HAVE DIFFERENT INTERESTS, DIFFERENT APPROACHES TO LIFE AND DIFFERENT IDEALS. NEVERTHELESS, MILITARY STRIFE SUCH AS THAT IN THE MIDDLE EAST ONLY SERVES TO UNDERSCORE THE POINT THAT EVEN LIMITED WARS ARE VERY DANGEROUS, BECAUSE THEY CARRY THE POTENTIAL FOR NUCLEAR CONFLICT AND THE THREAT OF TOTAL ANNIHILATION. IT IS PARADOXICAL, HOWEVER, THAT AS THE LIKELIHOOD OF ARMED CONFLICT AMONG THE MAJOR POWERS HAS DECLINED, THE OCCASION FOR ECONOMIC CONFLICT AMONG THEM HAS INCREASED. THIS AUGMENTED CHANCE FOR ECONOMIC CONFLICT ARISES FROM SHARPLY INCREASED ECONOMIC RELATIONS AMONG COUNTRIES, DUE PRINCIPALLY TO A WIDER DISTRIBUTION OF ECONOMIC POWER AND GREATLY EXPANDED INTERNATIONAL MOVEMENT OF GOODS AND CAPITAL.

3. WHILE THE WORLD WAS PREOCCUPIED WITH THE TENSIONS OF THE COLD WAR, AND THE OTHER ASPECTS OF THE EAST-WEST CONFLICT, IT WAS DIFFICULT TO APPRECIATE THE FULL EXTENT OF THESE RAPIDLY GROWING ECONOMIC RELATIONSHIPS. FOLLOWING THE GREAT STRIDES WHICH HAVE BEEN MADE TO LESSEN COLD WAR TENSIONS, WE HAVE NOW COME TO REALIZE MORE CLEARLY THAT WE ARE LIVING IN A WORLD OF INDEPENDENT STATES WITH INDEPENDENT ECONOMIES. WE HAVE BECOME MORE AWARE THAT THE OLD DISTINCTIONS BETWEEN FOREIGN AND DOMESTIC ECONOMIC POLICY HAVE LOST MUCH OF THEIR VALIDITY. IT IS NOW CLEAR THAT ALL KEY ECONOMIC FACTORS MUST BE SEEN IN BOTH THEIR NATIONAL AND INTERNATIONAL CONTEXTS.

4. FULL AWARENESS OF THE IMPORTANCE OF THIS PHENOMENON, THAT IS ECONOMIC INTERDEPENDENCE, APPEARS TO HAVE BECOME CLEAR TO WORLD LEADERS ONLY RECENTLY. AS HARVARD PROFESSOR RAYMOND VERMON, AN EXPERT IN THIS FIELD, HAS SAID: "SUDDENLY THE

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TO WORK TOGETHER TO TRY TO CONTROL THEIR DEADLY OPERATIONS.

B. OTHER INTERNATIONAL CRIMINALS OF VARIOUS SORT, WHETHER KIDNAPPERS, AIRPLANE HIJACKERS, TERRORISTS OR TAX EVADERS HAVE BEEN ABLE TO OPERATE WITH A GOOD DEAL OF IMMUNITY INTERNATIONALLY AND CAN BE CONTROLLED ONLY THROUGH INTERNATIONAL COOPERATION.

C. ENVIRONMENTAL POLLUTION MAY ORIGINATE IN ONE COUNTRY, BUT ITS IMPACT MAY BE FELT VIRTUALLY AROUND THE WORLD AND IT CAN ONLY BE EFFECTIVELY CONTROLLED BY INTERNATIONAL MEANS.

8. SOME OBSERVERS WHEN CONFRONTED WITH THE MULTIPLE PROBLEMS, (BOTH ECONOMIC AND NON-ECONOMIC) WHICH CAN NO LONGER BE DEALT WITH ADEQUATELY BY NATIONAL GOVERNMENTS ALONE, TAKE THE VIEW THAT SOME SORT OF INTERNATIONAL ORGANIZATION WILL HAVE TO REPLACE THE NATION STATE SO THAT THESE INTERNATIONAL PROBLEMS CAN BE ADDRESSED ADEQUATELY. SOME HAVE EVEN PREDICTED THE EARLY DEMISE OF THE NATION STATE. ALTHOUGH THAT SORT OF CONJECTURE IS, OF COURSE, PREMATURE, IT IS NEVERTHELESS IMPORTANT TO RECOGNIZE THE SWEEPING NATURE OF THE PROBLEMS OF INTERDEPENDENCE WHICH THE NATIONS STATES OF THE WORLD WILL BE TRYING TO DEAL WITH OVER THE NEXT GENERATION. I BELIEVE IT WILL BE A MAJOR OBJECTIVE OF DIPLOMACY IN

COMING YEARS TO INSURE THAT THIS PROCESS OF GROWING INTERDEPENDENCE

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IS CARRIED OUT WITH THE LEAST DAMAGE TO FRIENDLY RELATIONS AMONG THE PEOPLES OF THE WORLD.

9. IT SHOULD BE EMPHASIZED FURTHER THAT THIS PROCESS IS NOT AN EASY ONE FOR POPULATIONS AND INSTITUTIONS TO ADJUST TO. IN ALMOST ALL COUNTRIES THERE HAVE BEEN ADVERSE REACTIONS TO SOME ASPECTS OF THE PROCESS. UNDERSTANDABLY, NO GOVERNMENT OFFICIAL LIKES TO FEEL HIMSELF RELATIVELY POWERLESS TO AFFECT INTERNATIONAL DEVELOPMENTS WHICH HE CONSIDERS DISRUPTIVE, IF NOT HARMFUL, TO HIS COUNTRY'S INTERESTS. SIMILARLY, PRIVATE BUSINESS LEADERS WHO HAVE MORE OR LESS COME TO CONTROL THE DOMESTIC FACTORS AFFECTING THEIR BUSINESSES ARE UPSET WHEN GROWING INTERDEPENDENCE INTRODUCES NEW FACTORS WHICH ARE BEYOND THEIR CONTROL OR EVEN INFLUENCE. WHEN CONFRONTED WITH THIS DISTURBINGLY CHANGED SITUATION THE GOVERNMENT OFFICIALS AND PRIVATE BUSINESSMEN OF COUNTRYIES ARE OFTEN INCLINED TO SEEK WAYS TO PREVENT THESE OUTSIDE INFLUENCES FROM AFFECTING THEIR AFFAIRS. HOWEVER, IN DOING SO THEY QUICKLY DISCOVER THAT BY LIMITING THE IMPACT OF OUTSIDE INFLUENCES ON THEIR COUNTRY OR THEIR ENTERPRISE THEY ARE LIMITING THEIR DEVELOPMENT POTENTIAL AS WELL. WHEN CONFRONTED WITH THIS DILEMMA MOST OFFICIALS AND BUSINESSMEN REACH AN UNEASY COMPROMISE BETWEEN THEIR DESIRES FOR LOCAL CONTROL AND FOR GREATER GROWTH.

10. US GOVERNMENT OFFICIALS AND BUSINESSMEN ALSO HAVE FOUND IT

DIFFICULT TO ADJUST TO THIS CHANGED WORLD SITUATION, EVEN THOUGH  
THE US ECONOMY IS VERY LARGE AND, THEREFORE, LESS DEPENDENT  
ON INTERNATIONAL FACTORS.

11. AN EXAMPLE OF THE COMPLEXITY OF THE PROBLEM WAS ILLUSTRATED BY  
LEONARD WOODCOCK, PRESIDENT OF THE UNITED AUTOMOBILE,  
AEROSPACE AND AGRICULTURAL IMPLEMENT WORKERS OF AMERICAN DURING  
TESTIMONY SEVERAL MONTHS AGO BEFORE A COMMITTEE OF THE  
US HOUSE OF REPRESENTATIVES. FROM HIS PERSPECTIVE AS ONE OF  
THE MOST IMPORTANT LABOR UNION LEADERS IN THE US, MR. WOODADP000  
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